

Message Text

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21

ACTION ACDA-19

INFO OCT-01 ISO-00 AF-10 ARA-16 CIAE-00 DODE-00 EA-11

EUR-25 PM-07 H-03 INR-11 IO-14 L-03 NASA-04 NEA-14

NSAE-00 NSC-07 OIC-04 SP-03 PA-04 PRS-01 RSC-01

SCI-06 SS-20 USIA-15 SAJ-01 FEA-02 SAM-01 OMB-01

DRC-01 /205 W

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R 090848Z AUG 74

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 4868

INFO AEC GERMANTOWN

AMEMBASSY BONN EUTU

USMISSION EC BRUSSELS

USMISSION NATO

USMISSION GENEVA

AMEMBASSY ISLAMABAD

AMEMBASSY LONDON

AMEMBASSY NEW DELHI

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

USMISSION USUN

C O N F I D E N T I A L IAEA VIENNA 6994

DISTO

E.O. 11652: GDS

TAGS: PARM IAEA UK

SUBJECT: US-UK CONSULTATIONS ON NON-PROLIFERATION

REF: STATE 169625

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1. MISSION APPRECIATES REPORT REFTEL RE SUBJECT CONSUL-

TATIONS.

2. RE PARA 6 REFTTEL, THOMSON'S COMMENTS SEEM TO OVERLOOK FUNDAMENTAL POINT THAT DEVELOPMENT OF PNE "REGIME" THUS FAR BY IAEA, I.E., PRELIMINARY STUDY APPROVED BY BOARD OF GOVERNORS IN JUNE 1969, STUDIES AND REPORTS SUBMITTED TO UNGA, GUIDELINES FOR INTERNATIONAL OBSERVATION OF PNE'S, AND, MOST RECENTLY, ITS DEVELOPMENT OF PROCEDURES FOR PNE-RELATED SERVICES (TO BE CONSIDERED SEPT. 13 BY BG), HAS ALL BEEN WITHIN IAEA AND NOT RPT NOT NPT FRAMEWORK, WITH PARTICIPATION OF SUCH STATES AS FRANCE, BRAZIL, ARGENTINA AND INDIA, ALTHOUGH CLEARLY IT HAS BEEN INTENTION OF PRO-NPT STATES ON BOARD THAT ANY ARRANGEMENTS ARRIVED AT WOULD ALSO SERVE PURPOSE OF IMPLEMENTING ARTICLE V OF NPT. MISSION NOTES FURTHER THAT PNE "BOARD" SUGGESTED BY THOMSON ALREADY EXISTS IN 34-MEMBER IAEA BOARD OF GOVERNORS, WHICH IS MADE UP OF REPRESENTATIVES OF BOTH NPT AND NON-NPT PARTIES, AS WELL AS POTENTIAL SUPPLIERS. FURTHER, INDIA HAS, FOR ALL PRACTICAL PURPOSES, PERMANENT SEAT ON BOARD AS WELL. MOREOVER, PROPOSAL DISCUSSED IAEA VIENNA 6568 (NOTAL) CALLING FOR BOARD ACTION AT SEPTEMBER 13 SESSION TO GIVE DG AUTHORIZATION TO ESTABLISH WITHIN SECRETARIAT, AS SOON AS HE DEEMS IT NECESSARY, A SEPARATE ORGANIZATIONAL UNIT RESPONSIBLE FOR IMPLEMENTING PNE SERVICES, WOULD APPEAR TO SATISFY CRITICISMS REGARDING IMPLEMENTATION OF ARTICLE V OF NPT AND MEET OTHER US OBJECTIVES NOTED.

3. WHILE US AND OTHER POTENTIAL SUPPLIERS OF PNE SERVICES ARE UNDER NO RPT NO OBLIGATION TO PROVIDE SUCH SERVICES TO NON-NPT PARTIES, THERE IS NOTHING TO PRECLUDE THIS, IF SUPPLIER INVOLVED DECIDES IT WISHES TO DO SO. THUS, BG ACTION ALONG LINES IAEA VIENNA 6568, WHILE ADMITTEDLY COSEMTIC, WOULD SERVE TO RETAIN FLEXIBILITY IN MATTER FOR FUTURE BY PRESERVING OPTION ALSO TO PROVIDE PNE SERVICES OUTSIDE OF NPT FRAMEWORK, BUT MORE IMPORTANTLY, IT WOULD HEAD OFF ANY MOVES WITHIN NPT FRAMEWORK TO ESTABLISH NEW SEPARATE ORGANIZATION TO HANDLE PNE SERVICES, WHICH HAS BEEN SUGGESTED BY SWEDEN AND OTHERS.

4. WE HAVE OUR DOUBTS, HOWEVER, AS TO WHETHER THIS OR ANY
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OTHER ACTION RELATED TO PROVISION OF PNE SERVICES WILL HAVE ANY NOTICEABLE EFFECT ON BRINGING NON-NPT HOLDOUTS INTO THE FOLD, SUCH AS INDIA, ARGENTINA, BRAZIL, KOREA, ETC., SINCE THIS ASSUMES THAT PRIMARY MOTIVATION OF SUCH COUNTRIES IS NOT RPT NOT, IN FACT, TO DEVELOP NUCLEAR WEAPONS CAPABILITY, AND WE ARE HARDLY SANGUINE THAT THIS IS THE CASE. TRUE, IT WOULD MAKE THEIR CURRENT ARGUMENTS AND RATIONALIZATIONS FOR NOT RPT NOT ADHERING TO NPT MORE

TRANSPARENT, BUT WOULD NOT AFFECT A BASIC NATIONAL POLICY
OBJECTIVE. WE AGREE WITH US COMMENTS END PARA 6 REFTEL THAT
ESTABLISHMENT OF A PNE SERVICE GROUP, UNDER ANY AUSPRICES,
WILL NOT INDUCE THE HOLD-OUTS TO
ACCEPT A COMPREHENSIVE SAFEGUARDS REGIME ON THE ENTIRE
NUCLEAR FUEL CYCLE, AS PROVIDED IN INFCIRC/153.
PORTER

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